Page 1 1 2 STATE OF NEW YORK CITY OF YONKERS 3 -----X MINUTES OF 4 5 THE CITY OF YONKERS BOARD OF ETHICS MEETING 6 7 December 5, 2023 - 5:30 P.M. 8 AT 9 YONKERS CITY HALL 10 **40 SOUTH BROADWAY** 11 MAYOR'S CONFERENCE ROOM 12 YONKERS, NEW YORK 10701 13 -----X 14 MEMBERS: 15 16 LOUIS MOSIELLO - CHAIR 17 DENNIS GALLEGO - MEMBER 18 KATHLEEN ENNIS - MEMBER 19 BRUCE DONNELLY - MEMBER 20 21 PRESENT: 22 HELEN AGGREY, ESQ. - DEPUTY CORPORATION COUNSEL 23 MATTHEW GALLAGHER, ESQ. - CORPORATION COUNSEL 24 25

Page 2 1 PROCEEDINGS 2 CHAIR MOSIELLO: The time is 3 5:36 and this is the regularly scheduled meeting of the Ethics 4 5 Board. We're going to start by calling the roll. I'll start with 6 7 myself. I'm Lou Mosiello, designated 8 chair. 9 MS. ENNIS: Kathleen Ennis, 10 member. 11 MR. GALLEGO: Dennis Gallego, 12 member. 13 MR. DONNELLY: Bruce Donnelly, 14 member. 15 MS. AGGREY: Helen Aggrey, 16 Deputy Corporation Counsel. 17 MR. GALLAGHER: Matt Gallagher, 18 Corporation Counsel. 19 CHAIR MOSIELLO: So we have a 20 quorum. We're going to move to the 21 minutes of the meeting of 22 October 25th, 2023. Has everybody 23 had the opportunity to read the 24 minutes and are there any --25 MS. ENNIS: Just have a few

Page 3 1 PROCEEDINGS 2 corrections. 3 CHAIR MOSIELLO: Okay, take off. 4 5 MS. ENNIS: On page 11, line 9, 6 you have Lou saying "Christine, you 7 brought it up," but I think it's 8 Kathleen. It was me. 9 CHAIR MOSIELLO: It was. 10 MS. ENNIS: And also --11 MR. DONNELLY: That was page 12 11, row 9? 13 MS. AGGREY: Yeah. 14 MS. ENNIS: On page 38, line 25 15 and on 39, line 3, Sam Dahdal's name 16 is spelled wrong. The name should be 17 spelled D-A-H-D-A-L. So that's 18 twice. 19 And I have a feeling on page 19 20 toward the bottom Mr. Donnelly was 21 being very polite because he came in 22 late and apologizing, but it's when 23 Mr. Serratore was there, and Mr. 24 Donnelly is saying "I apologize for 25 everyone on the board," and it gives

Page 4 1 PROCEEDINGS 2 a different interpretation of what 3 you were --4 MR. DONNELLY: It depends what 5 was going on. MS. ENNIS: You know what I 6 7 mean? 8 MR. DONNELLY: Yes, absolutely, "to everybody." 9 10 CHAIR MOSIELLO: That should be 11 "to." 12 MS. ENNIS: And those are small 13 _ _ MR. DONNELLY: Yes, but that 14 15 one does make a difference. 16 MS. ENNIS: And I don't know 17 where -- on page 7, line 2, that it 18 has Ms. Aggrey saying "I will second 19 that," and she doesn't second 20 motions. 21 CHAIR MOSIELLO: Anything else, 22 Kathleen? 23 MS. ENNIS: That's it. 24 CHAIR MOSIELLO: Does anybody 25 else have any corrections to the

Page 5 1 PROCEEDINGS 2 minutes? In that case I will accept 3 the motions to approve the minutes as amended. 4 MR. GALLEGO: So moved. 5 CHAIR MOSIELLO: 6 Second? 7 Second. All in favor indicate by 8 saying "aye." 9 (A chorus of ayes.) 10 CHAIR MOSIELLO: Any opposed? 11 Okay. Report from the chair. Done. 12 There is none. Committee reports. 13 Are there any committee reports, 14 Dennis? You're only the committee we 15 got. 16 MR. GALLEGO: No. 17 CHAIR MOSIELLO: Go to old business. First one is the letter 18 19 from Yonkers Taxpayers of 20 September 18th, 2023. That was the 21 one that we discussed and we felt 22 that there was no violation of any 23 ethics rules and -- am I saying 24 something wrong? 25 MS. AGGREY: Yes.

Page 6 1 PROCEEDINGS 2 CHAIR MOSIELLO: Then please correct me. 3 MS. AGGREY: That is the 4 5 complaint that you have received, the 6 investigation. 7 CHAIR MOSIELLO: Oh, that's 8 this one? Okay, I was thinking of 9 the other one. Okay. I correct 10 myself. That was the letter claiming 11 that a member of the city employ 12 attended a political event while 13 dressed in city -- no. Why don't you 14 just take over, Helen, because I'm 15 done anyway. I'm tired. 16 MS. AGGREY: That's the 17 complaint about a city employee not 18 being present in the office. 19 MR. DONNELLY: In the office. 20 CHAIR MOSIELLO: That one was 21 taken care of at that last? MS. AGGREY: Exactly. 22 23 CHAIR MOSIELLO: So that's 24 done? 25 MS. AGGREY: Correct.

Page 7 1 PROCEEDINGS 2 CHAIR MOSIELLO: So what do we 3 do this on one, Helen? MS. AGGREY: We got to go into 4 5 executive session to discuss what you 6 have received in your packet. 7 CHAIR MOSIELLO: And what about 8 the -- then we're going to have to come back in. And what about the 9 10 letters from Dahdal? 11 MS. AGGREY: I can mention that 12 one on the record. The office is 13 still reviewing his complaints and we 14 have not provided anything to you 15 yet. We will hope to get something 16 to you guys in the next year. 17 CHAIR MOSIELLO: Because your 18 office was going to look into if 19 there was an ethics violation 20 involved in all of that. 21 MS. AGGREY: Correct. 22 CHAIR MOSIELLO: So we can for 23 the moment dismiss that. 24 MS. AGGREY: Right. 25 CHAIR MOSIELLO: So motion to

Page 8 1 PROCEEDINGS 2 go into executive session? 3 MR. GALLEGO: So moved. Second. All in favor? 4 5 (A chorus of ayes.) 6 (Whereupon, the Board held an 7 executive session.) CHAIR MOSIELLO: We're back in 8 9 session. After discussion in 10 executive session, it was determined 11 that the investigation into this 12 issue relative to a letter from the 13 Yonkers Taxpayers dated September 18th of 2023 is still under 14 15 investigation. The investigation has 16 not been completed to come to a determination. So we're going to 17 wait and deal with this at the next 18 19 regularly scheduled meeting. 20 Next. That concludes old 21 business. Does anybody else have 22 anything under old business? No. 23 Okay. Onto new business. Before we 24 get into new business that's in our 25 file that was given to us, I want to

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2	it's actually old business, but
3	I'm bringing it up as new business.
4	There was a conversation about the
5	investigative powers of this board,
6	and there seems to be a conflict
7	between what we think the
8	investigative powers of this board
9	are and what the Inspector General
10	thinks.
11	What we've determined thus far
12	is that the Inspector General's
13	the parameters of his duties and
14	responsibilities were made before the
15	Ethics Board came into existence. So
16	therefore, he, according to his
17	paperwork, says that he is only
18	responsible to be guided by the Mayor
19	and/or City Council, is my
20	understanding.
21	But then the Ethics Board was
22	constituted, and in its charter or
23	whatever it is, its definition of
24	terms, it says that under certain
25	circumstances we can ask the

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1	PROCEEDINGS
2	Inspector General to investigate on
3	our behalf. We need to settle this.
4	We need to get it melded. And I'm
5	looking for suggestions. Helen,
6	Matt, or how do we get this done?
7	MS. AGGREY: I think the Ethics
8	Board can make a recommendation
9	CHAIR MOSIELLO: I know, but
10	the last time we thought we might do
11	that we were met with resistance.
12	MS. AGGREY: Regarding the
13	CHAIR MOSIELLO: Yeah.
14	MS. AGGREY: the charter
15	change.
16	CHAIR MOSIELLO: No, the I
17	meant as far as
18	MR. DONNELLY: No, from the
19	IG's office
20	CHAIR MOSIELLO: You know, help
21	with an investigation because it was
22	you guys don't have the right to tell
23	me you know.
24	MR. DONNELLY: Is this a
25	charter change that we would have to

Page 11 1 PROCEEDINGS 2 put forward so it gets amended? 3 MR. GALLAGHER: To beyond 4 requesting. Requesting is just 5 requesting as opposed to directing, 6 you know? 7 MR. DONNELLY: Right. 8 CHAIR MOSIELLO: But it says 9 here --10 MR. DONNELLY: In other words 11 12 MR. GALLAGHER: He can always 13 just turn you down or say I don't 14 have the authority. Unfortunately, a 15 lot of the issues that this body has 16 been charged with investigating 17 lately, the IG has also gotten these 18 complaints, so these investigations 19 have been running concurrently, and I 20 think therein lies some of the 21 issues. And I think in the past in 22 some cases you've waited for him or 23 made a determination you'll wait for 24 the Inspector General to conclude his 25 investigation before you took any

1	PROCEEDINGS
2	action, which I believe is completely
3	appropriate. I'm not sure how often
4	this would come up in the future. Is
5	there any particular investigation
6	that we're talking about?
7	CHAIR MOSIELLO: No. We're not
8	talking about we're not talking
9	about every letter we get saying just
10	shoe it over to the IG. We're
11	talking about in certain cases where
12	our investigative abilities are
13	limited and maybe we can go out
14	and hire a private detective I would
15	assume, but we have an in-house
16	investigator, and our rules say that
17	we're supposed to use him for
18	investigations. It's just that his
19	rules don't say that.
20	MR. GALLAGHER: Yeah.
21	CHAIR MOSIELLO: So we just
22	need to coordinate the rules. And I
23	don't know if that's done through
24	just an understanding, or the City
25	Council has to do something or what,

Page 13 1 PROCEEDINGS 2 but I think before it becomes a 3 problem, we should settle it. MR. GALLAGHER: I don't recall 4 5 seeing his correspondence, but I will review that, I will review the 6 7 charter positions. 8 MR. DONNELLY: That was at the 9 last meeting? 10 MS. ENNIS: Yeah, I think he 11 expressed it as something like his 12 office is not the investigative arm 13 _ _ 14 CHAIR MOSIELLO: Right, he said 15 we are not the investigative arm of 16 your committee. 17 MR. DONNELLY: Consistent with what his --18 19 MS. ENNIS: Right. 20 CHAIR MOSIELLO: -- what he 21 says, yeah, he was right based on 22 what he says --23 But, you know, I've MS. ENNIS: 24 actually been on this board for a 25 long time, and I don't want to

1	PROCEEDINGS
2	exaggerate, but I really feel the
3	previous inspector generals were
4	almost a regular they would show
5	up on a regular basis.
6	MR. GALLAGHER: Well, you can
7	request anyone can request that
8	the IG I mean it really is charged
9	it's the executive branch and the
10	council, but he receives complaints
11	all the time from many sources and
12	conducts investigations if he deems
13	it's appropriate to do so. So he
14	always has the discretion. So I
15	would frame it more as a request from
16	this body to the Inspector General as
17	opposed to a mandate.
18	CHAIR MOSIELLO: We're not
19	looking to boss the Inspector General
20	around. We just want I'm just
21	trying to make the two different
22	definitions of how you go through
23	these things say the same thing.
24	MR. GALLAGHER: I don't see
25	that

Page 15 1 PROCEEDINGS 2 CHAIR MOSIELLO: Because ours 3 says twice it says that we're supposed to go to the Inspector 4 5 General. 6 MS. ENNIS: Yeah, because --7 CHAIR MOSIELLO: So how do we 8 _ _ 9 MS. ENNIS: He did go on to 10 even say -- he's quoting I guess what 11 was in his charter or whatever. 12 Further, my office can only be 13 directed by the Mayor and/or majority 14 of the Yonkers City Council. 15 MR. GALLAGHER: And I believe 16 that's the issue. There's a 17 difference between being directed, 18 which they can -- I mean the Council 19 can do it through resolution and the 20 mayor can just do it -- and request 21 to come in from all sources which 22 this body can be another one, so 23 maybe it's just a discussion --24 CHAIR MOSIELLO: Maybe we can 25 have an understanding.

PROCEEDINGS

2 MR. GALLAGHER: An 3 understanding. And before we go anywhere, have the Inspector General 4 5 come down to the next meeting and try 6 to work this out because you can't 7 direct him, which is what I was 8 saying, it's not a mandate, but 9 anybody can ask the Inspector General 10 to conduct an investigation on any 11 Whether he pursues it after issue. 12 reviewing a complaint, it's up to his 13 discretion. I think the best course 14 of action would be to have him down 15 here at the next meeting and have a 16 discussion. 17 MR. DONNELLY: But in light of 18 that, we still have the Council going 19 this way and then to him. It's a 20 longer way, it's a longer way --21 CHAIR MOSIELLO: Listen, I'm 22 not looking to give him any more 23 work, but you just -- but it's, you 24 know, I'm just --25 MR. GALLAGHER: We need the

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1 PROCEEDINGS 2 resources. Understood. CHAIR MOSIELLO: It's an 3 4 inconsistency. 5 MR. DONNELLY: So maybe we can 6 -- outside of this meeting we can put 7 that together and have a conversation 8 and then have him come to the next --9 MR. GALLAGHER: And we do 10 always have my two investigators. 11 CHAIR MOSIELLO: Oh, okay. 12 MR. GALLAGHER: We do. That's 13 why I'm here tonight, and Helen. We 14 can always be like this information 15 that was pulled up was pulled by our 16 investigators. 17 CHAIR MOSIELLO: So why don't 18 you, or if you wish, me, just give 19 Liam a call and tell him we were 20 discussing this because there's an 21 inconsistency in your charters. 22 MR. GALLAGHER: I will do that. 23 CHAIR MOSIELLO: And if we can 24 just do something on a cordial basis 25 which if we think it's something you

Page 18 1 PROCEEDINGS 2 need to look at it, we'll request it. 3 MR. GALLAGHER: So the body is making a motion, a resolution to 4 5 direct me to have a conversation with the Inspector General, which is fine, 6 7 because the body has to act as a 8 body. 9 MR. DONNELLY: I make the 10 motion and Matt can confer with 11 Inspector General to discuss the 12 issue moving forward. CHAIR MOSIELLO: Any second? 13 14 MR. GALLEGO: I'll second. 15 MS. ENNIS: Second. 16 CHAIR MOSIELLO: All in favor? 17 (A chorus of ayes.) 18 CHAIR MOSIELLO: Any opposed? 19 No. Okay, great, that's out of the 20 way. 21 Under new business we have a 22 substantial number of letters here. 23 Could you please explain to us what's 24 going on with these letters, please? 25 MS. AGGREY: Want to go into

Page 19 1 PROCEEDINGS 2 executive session? CHAIR MOSIELLO: Oh, do we need 3 Is that what you're to? 4 5 recommending? 6 MS. AGGREY: Yes. 7 CHAIR MOSIELLO: We need to 8 move into executive session. Can we 9 get a motion, please? 10 MR. DONNELLY: So moved. 11 CHAIR MOSIELLO: Second. 12 MR. GALLEGO: Aye. 13 CHAIR MOSIELLO: All in favor? 14 (A chorus of ayes.) 15 (Whereupon, the Board held an 16 executive session.) 17 CHAIR MOSIELLO: We're back --18 we're out of executive session, back 19 into regular session. A discussion 20 was held, and we go to Bruce for a 21 motion. 22 MR. DONNELLY: I'd like to make 23 a motion that we have a resolution 24 that the Corporation Counsel provide 25 us with the information and

Page 20 1 PROCEEDINGS 2 documentation discussed during the 3 executive committee meeting. MS. ENNIS: I'll second. 4 5 CHAIR MOSIELLO: All in favor? 6 (A chorus of ayes.) 7 CHAIR MOSIELLO: Any opposed? 8 So moved. It says here "review of 9 10 complaints." That's it, we're done 11 with that. Okay, next. 12 As I said once before, I like 13 to try and do meetings March, June, 14 September, and December. Every three 15 months or so. I would suggest perhaps 16 the third Wednesday in March because 17 it would be just about spring then 18 and nobody has to worry about coming 19 out in the snow, which would bring it 20 to the 20th of March. 21 MR. DONNELLY: Let me check my 22 St. Patty's day calendar. 23 Considerably different now that you 24 have an Irish child on board. 25 CHAIR MOSIELLO: That's 3/17.

Page 21 1 PROCEEDINGS 2 So that's the Sunday before. That 3 gives us three days. 4 MR. DONNELLY: Okay, okay. 5 MS. ENNIS: Well, the third Wednesday is the 20th. 6 7 CHAIR MOSIELLO: Or we can do 8 it the second Wednesday if you want. 9 I just thought it would be a little 10 more into the winter month as opposed 11 to getting closer to the spring. 12 MS. ENNIS: And probably --13 MR. DONNELLY: 13 or 20th works 14 for me. 15 CHAIR MOSIELLO: Unless you 16 want to hold it to the end of March 17 which would be the 27th. I'm good 18 with any of them. Dennis? 19 MS. ENNIS: Yeah, I think --20 MR. GALLEGO: 20th. 21 CHAIR MOSIELLO: He likes the 22 20th. 23 MS. ENNIS: Yeah, probably. 24 CHAIR MOSIELLO: Bruce? 25 MS. AGGREY: Yeah.

1	PROCEEDINGS
2	CHAIR MOSIELLO: Okay. So I
3	propose that we have our next regular
4	meeting on March 20th. That's
5	Wednesday, March 20th at 5:30 P.M.
6	Are there any objections? None being
7	heard, we'll set the meeting date for
8	that. Is there anything else that
9	anybody would like to bring up before
10	the board? No? Bruce?
11	MR. DONNELLY: No, no, I think
12	we're good.
13	CHAIR MOSIELLO: Nothing being
14	heard, I will accept the motion for
15	adjournment.
16	MR. GALLEGO: So moved.
17	CHAIR MOSIELLO: Second?
18	MR. DONNELLY: Second.
19	CHAIR MOSIELLO: All in favor?
20	(A chorus of ayes.)
21	(Time noted: 6:45 P.M.)
22	
23	o o o o
24	
25	

Page 23 1 PROCEEDINGS 2 CERTIFICATE 3 4 STATE OF NEW YORK) **SS.:** : COUNTY OF WESTCHESTER 5) 6 7 I, NATHAN DAVIS, a Notary Public for 8 9 and within the State of New York, do hereby 10 certify: 11 That the witness whose examination is 12 hereinbefore set forth was duly sworn and 13 that such examination is a true record of 14 the testimony given by that witness. 15 I further certify that I am not 16 related to any of the parties to this 17 action by blood or by marriage and that I 18 am in no way interested in the outcome of 19 this matter. 20 IN WITNESS WHEREOF, I have hereunto 21 set my hand this 12th day of November 2023. 22 madania 23 24 NATHAN DAVIS 25

[10701 - chair]

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[donnelly - investigation]

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